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Supply-Based Dynamic Ramsey Pricing with Two Sectors: Avoiding Water Shortages

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> > NZISCR May 2, 2012

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| | | Introduct | ion | | |

Two stylized factors in water markets:

- Around ninety percent of all surface water reservoirs are managed by local or federal governments, and running a balanced budget has been a top priority.
- In many parts of the world (including sub-Saharan Africa, Middle East, and Southern Europe), countries suffer from water supply volatility accompanied by temporary but frequent water shortages.
- OECD: "Several OECD countries have experienced periodic water shortages, based on high levels of leakage in the water supply systems, or inefficient usage encountered by insufficient pricing policies."

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- 1. Agricultural sector:
 - * About 70% of all withdrawals in the world are by agriculture.
 - * Government subsidization towards agricultural sector.
 - * Non-volumetric irrigation pricing schemes.
- 2. Water price paid by agriculture is around 1% of tap price paid by households and industry; see figure 1:
 - * The United States: \$0.05 per m^3 vs. \$1.25 per m^3
 - * France: \$0.08 per m^3 vs. \$3.11 per m^3
 - * Italy, Japan, Turkey: Non-volumetric irrigation pricing schemes.

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Figure: Water Prices for Different Sectors in OECD Countries

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| Research Questions | | | | | | | | | |

- 1. To what extent an optimal pricing rule can avoid these water shortages?
 - * Structural estimation of the model using monthly data from Turkey on water flows, crop compositions, water and crop prices, from 1984 to 2007.
 - * Implications of current and optimal water pricing rules on water management and water users
- 2. Alternative measures under the ACP rule:
 - * Supply-side measures: Increasing reservoir capacity, preventing leakages

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* Demand-side measures: Lower crop-water requirements

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- 1. Partial equilibrium model with revenue and resource constraints, and multiple sectors
- 2. Changes in crop composition in response to water scarcity along with other factors (crop prices, land productivity).
- 3. The water supplier may charge higher prices. Nonetheless, all profits are rebated back to the consumers and producers.
- 4. Empirical Analysis: Structural estimation of crop composition and tap water demand, and quantitative comparisons of the two pricing policies
- 5. Program Evaluation: Monte Carlo Simulations to evaluate the frequency of water shortages.

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- Partial equilibrium model for water
- Demand for water: Monthly demand by households and seasonal demand by agriculture.

• Supply for water: A benevolent government controls two water prices.

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- Consumers spend their income on tap water and a composite good.
- Tap water may have different uses, such as drinking (price-non-responsive) and non-drinking (price-responsive) components.

• Utility maximization problem leads to the total demand for tap water.

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| Agriculture | | | | | | | | | | |

- Producers are identical farmers in a perfectly competitive output market.
- Leontief production function in agriculture depends on land and water.
- Mixed-Choice Problem:
 - * Farmers choose which crop to produce.
 - * Having chosen the crop, the farmers then decide how much land to allocate.

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• Data: Heterogeneity in crop choices across farmers and time

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- Data: Heterogeneity in crop choices across farmers and time
- General Equilibrium: Farmers would be indifferent across crops.

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- Data: Heterogeneity in crop choices across farmers and time
- General Equilibrium: Farmers would be indifferent across crops.
- Partial Equilibrium with iid shocks across farmers and time

Details

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• The government

- * observes the total stock at the beginning of each period,
- * chooses the two water prices optimally,
- * rebates all the profits back as a lump-sum transfer.
- Dynamic Ramsey Pricing Problem is:
 - * to maximize discounted expected lifetime utility of agents:
 - * subject to dynamic resource constraint
 - * subject to sectoral revenue constraints.
- In case of a water shortage, the government uses rationing for both sectors.

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- Data collection:
 - * Water flows data from the State Water Works
 - * Irrigation price and land allocation data from the local water user associations
 - * Tap price, quantity, and water sanitation data from the municipality
 - * Climatic variables from Turkish Meteorological Institute
- Monthly time-series data from 01/1984 to 08/2007
- Irrigation prices and land allocation are yearly data from 1984 to 2007.

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Figure: Geographical (GIS) Map of Cukurova



Figure: Reservoir Flows (January–December)

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Figure: Tap Price vs Revenue: Inelastic demand for tap water.



Figure: Tap Water Use and Price * * * * * * * * * * * * * * * * *

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Figure: Irrigation Prices



Figure: Irrigation Water Prices D + (D + (D + (D + (D

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Figure: Crop Composition



Figure: Crop Composition

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Functional Form for the Tap Water Demand

- is consistent with utility maximization problem
- delivers inelastic demand for tap water.

Stone-Geary functional form for the utility.

$$U = \pi_1 \log (w_1 - \underline{w}_1) + (1 - \pi_1) \log y$$

Demand for tap water is:

$$w_1 = (1 - \pi_1)\underline{w}_1 + \pi_1 \frac{I}{p_1}$$

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Demand for tap water is:

$$w_1 = (1 - \pi_1)\underline{w}_1 + \pi_1 \frac{I}{p_1}$$

Parameters to Estimate:

- <u>w₁</u>: subsistence level
- π₁: marginal budget of tap water

Methods: Least Absolute Deviation (LAD) vs.Least-Squares (LS) Methods

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Estimation: Tap Water

| | Stone-Geary | | | | | Doubl | e Log | |
|-------------|-------------|----------|----------|----------|----------|-----------|----------|----------|
| Variable | L | .S | LA | ٨D | | LS | L/ | ۹D |
| Constant | 1.6969 | 1.8418 | 1.6875 | 1.8007 | -0.1750 | -0.0791 | -0.1444 | -0.2464 |
| | (0.1160) | (0.1223) | (0.0708) | (0.0945) | (0.2959) | (0.3178) | (0.236) | (0.3043) |
| I/p_1 | 0.0005 | 0.0005 | 0.0006 | 0.0005 | - | - | - | - |
| | (0.0002) | 0.0002 | (0.0001) | (0.0002) | | | | |
| $\log p_1$ | - | - | - | - | 0.2517 | 0.1682 | 0.2512 | 0.2322 |
| | | | | | (0.1022) | (0.10365) | (0.0859) | (0.0924) |
| $\log I$ | - | - | - | - | 0.7941 | 0.6335 | 0.7827 | 0.8101 |
| | | | | | (0.1853) | (0.2058) | (0.1833) | (0.1993) |
| θ_1 | - | -0.0019 | - | -0.0009 | - | -0.0007 | - | -0.0003 |
| | | (0.0005) | | (0.0006) | | (0.0002) | | (0.0003) |
| $\log Lw_1$ | - | - | - | - | - | - | - | - |
| - | | | | | | | | |
| Obs. | 108 | 97 | 108 | 97 | 108 | 97 | 108 | 97 |

| | Double Log PA | | | | | | |
|-------------|---------------|----------|-----------|----------|--|--|--|
| Variable | L | .S | LA | D | | | |
| Constant | -0.1345 | 0.0898 | -0.023 | 0.3057 | | | |
| | (0.2626) | (0.2796) | (0.2120)) | (0.2600) | | | |
| I/p_1 | - | - | - | - | | | |
| $\log p_1$ | 0.1233 | 0.0424 | 0.0786 | 0.0522 | | | |
| | (0.0933) | (0.0935) | (0.0739) | (0.0828) | | | |
| $\log I$ | 0.4173 | 0.1947 | 0.2684 | 0.0793 | | | |
| | (0.1775) | (0.1967) | (0.1535) | (0.1823) | | | |
| θ_1 | - | -0.0007 | - | -0.0008 | | | |
| - | | (0.0002) | | (0.0003) | | | |
| $\log Lw_1$ | 0.4879 | 0.5106 | 0.5821 | 0.6447 | | | |
| - 1 | (0.0875) | (0.0932) | (0.0929) | (0.0919) | | | |
| Obs. | 107 | 96 | 107 | 96 | | | |

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Estimation: Irrigation Water

• Leontief production function:

$$f(\ell_c, w_{2c}) = \alpha_c \ \ell_c \ \min\left(1, \frac{w_{2c}}{\gamma_c}\right); \forall c = 1, \dots, N$$

• The representative farmer solves a mixed-choice problem:

$$\Pi = \max \left(\Pi_1, \dots, \Pi_N, \Pi_{N+1}\right) \text{ where}$$
$$\Pi_c = \max_{\langle \ell_c \rangle} \left(p_{fc} \ f(\ell_c, w_{2c}) - p_2 \ w_{2c} + \mu_c \ \ell_c \right); \forall c = 1, \dots, N$$
$$\ni \ell_c \leq \bar{\ell} = 1,$$
$$\Pi_{N+1} = 0$$

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Estimation: Irrigation Water

- Irrigation Water Demand
 - * $\{\alpha_c\}_{c=1}^N$: land productivity
 - * $\{\gamma_c\}_{c=1}^N$: crop water requirements
 - * $\{\mu_c\}_{c=1}^N$: mean values of shocks
- Method: due to little variation in crop and irrigation prices,
 - * I calibrate α , and γ —technological parameters,
 - * I estimate μ using the generalized method of moments.

| | Cotton | Maize | Wheat | Sugar beets |
|------------------------------|--------|---------|---------|-------------|
| Coefficient | 1.4963 | -2.7698 | 0.7233 | -5.049 |
| Standard Error | 0.1761 | 0.4333 | 0.1818 | 0.4333 |
| Gradient ($\times 1e - 4$) | 0.0001 | 0 | -0.0001 | 0 |
| Objective $(\times 1e - 6)$ | 0 | | | |
| Number of Observations | 24 | | | |

Table: Estimation of Land Allocations

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Figure: Irrigation Water Demand



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Figure: Water Shortages



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Model Fit and Counterfactuals

Definition: A water shortage when the irrigation water use is less than 0.65 times its standard deviation below the sample mean.

- Questions:
 - * Starting from 01/1984, can the model predict the years with water shortage?
 - * Can these water shortages in the last 24 years be avoided using optimal pricing rule?
- Method:
 - * Assign the state variables their values in 01/1984
 - * Simulate the economy from 1984 and 2007 using the data on inflows and crop prices

| Source | Pricing Rule | Years of Water Shortage |
|--------|---------------------|--|
| Data | Average-Cost Prices | 1989, 1991, 1994, 1999, 2001, 2004, 2005, 2006 |
| Model | Average-Cost Prices | 1989, 1991, 1994, 1999, 2001, 2004, 2006 |
| Model | Optimal Prices | |

Table: Water Shortages in the Turkish Data

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| Forecasts and Counterfactuals | | | | | | | |

Implications of the Pricing Policies on Water Resource Management

- Under the current pricing policy (break-even prices), the government experiences water shortage every 8 years, with a standard deviation of 8 years.
- Under the current pricing policy (break-even prices), the government experiences a severe water shortage (below subsistence) every 50 years.
- If the government chooses the water prices optimally, water shortages never occur.

| Source | Pricing Rule | Туре | Mean Year | Std Year | Mean No |
|--------|--------------|-------------------|-----------|----------|---------|
| Model | Optimal | Water Shortages | 100.000 | 0 | 0 |
| Model | Average-Cost | Water Shortages | 8.237 | 8.120 | 10.687 |
| Model | Average-Cost | Below Subsistence | 50.998 | 35.516 | 1.530 |

Table: Comparison of Average-Cost and Optimal Pricing Rules

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| Counterfactuals | | | | | | | |
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Keeping the current pricing policy, what are some alternative methods to target so many years without water shortages?

- Efficiency of water usage in production
 - * A one percent increase in irrigation efficiency delays water shortages for 12 years, on average.
 - * A five percent increase in irrigation efficiency delays water shortages for 68 years, on average.
 - * How can this be implemented? Switching irrigation methods: from surface to drip/sprinkler irrigation technologies.

| Improvements in Irrigation | | | | |
|-------------------------------------|--------|--|--|--|
| % Change Years of No Water Shortage | | | | |
| 1 | 12.108 | | | |
| 2 | 22.537 | | | |
| 3 | 41.719 | | | |
| 4 | 59.377 | | | |
| 5 | 68.884 | | | |

Table: Percent Improvement in Irrigation

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| Counterfactuals | | | | | | | |

Keeping the current pricing policy, what are some alternative methods to target so many years without water shortages?

- Supply-side improvements
 - * A one $\rm hm^3$ increase in monthly inflows delays water shortages for 17 years, on average.
 - * A five hm^3 increase in monthly efficiency delays water shortages for a century, on average.
 - * How can this be implemented? Preventing leakages.

| Increase in Monthly Inflows | | | | | | |
|-----------------------------|----------|----------------------------|--|--|--|--|
| hm^3 Change | % Change | Years of No Water Shortage | | | | |
| 1 | 2.346 | 17.363 | | | | |
| 2 | 4.691 | 58.455 | | | | |
| 3 | 7.037 | 78.138 | | | | |
| 4 | 9.382 | 96.588 | | | | |
| 5 | 11.728 | 99.810 | | | | |

Table: Improvement in Mean Annual Inflows

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• Model fit:

- * Under the current policy, I replicated the years of water shortages observed in the data, except for 2005.
- * The government could have avoided these water shortages observed in the data under the optimal pricing rule.
- Any extensions? Sağlam (2012).
 - * Profits from supplying water can be saved for the next period.
 - * External water resource which can supply water, if desired, at a certain cost to avoid water shortages.
 Desalination technology, network of reservoirs

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- * Effects of cross-subsidization (often in favor of agriculture)
- * Welfare comparisons of different pricing policies and counterfactual exercises.

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Figure: Effect of Reservoir Capacity



Figure: Policy Function for the Irrigation Price

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Dynamic Ramsey Pricing

The monthly value functions $m=0,1,\ldots,11$ can be defined in the following way:

$$\begin{split} V\left(w,\mathbf{p}_{-1};\boldsymbol{\theta},m\right) &= \max_{\langle w',W_{3},\mathbf{p} \rangle} U\left(\mathbf{p},\boldsymbol{\tau};\boldsymbol{\theta},m\right) + \beta \ \mathcal{E}\left[V\left(w',\mathbf{p};\boldsymbol{\theta}',m+1 \bmod 12\right)\right] \\ &\ni w' = S(w,\boldsymbol{\theta}) - \left\{W_{1}(\mathbf{p},\boldsymbol{\tau};\boldsymbol{\theta},m) + \mathcal{E}\left[W_{2}(\mathbf{p};\boldsymbol{\theta})\right] \ \delta_{m'}^{m} + W_{3}\right\}, \\ &\left\{ \begin{aligned} &\mathcal{E}\left[R_{i}(\mathbf{p},\boldsymbol{\tau};\boldsymbol{\theta})\right] = \mathcal{E}\left[C_{i}(\mathbf{p},\boldsymbol{\tau};\boldsymbol{\theta})\right] + \tau_{i}/\left(1-\lambda\right); \ \forall \ i=1,2; \ \text{if} \ m=0, \\ &p_{i} = p_{i,-1}; \ \forall \ i=1,2; \ \text{otherwise}, \end{aligned} \right. \\ & W_{1}(\mathbf{p},\boldsymbol{\tau};\boldsymbol{\theta},m), W_{2}(\mathbf{p};\boldsymbol{\theta}), W_{3}, \mathbf{p}, \boldsymbol{\tau} \geq \mathbf{0} \end{split}$$

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| Estimation: Irrigation Water | | | | | | | | |

- Partial Equilibrium: shock to the profit function
- Observed profit function:

$$\begin{split} \Pi &= \max\left(\Pi_1, \dots, \Pi_N, \Pi_{N+1}\right) \text{ where} \\ \Pi_c &= \max_{\langle \ell_c \rangle} \left(p_{fc} \ f(\ell_c, w_{2c}) - p_2 \ w_{2c} + \mu_c \ \ell_c \right); \forall c = 1, \dots, N \\ &\ni \ell_c \leq \bar{\ell} = 1, \\ \Pi_{N+1} &= 0 \end{split}$$

 Although farmers make discrete choices, the government only has a probability distribution over crops.

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